

TESTIMONY OF AANE AABY BEFORE THE HOUSE SUBCOMMITTEE ON  
HOUSING AND COMMUNITY OPPORTUNITY

FRIDAY, MARCH 24, 2006, 2:00 P.M.  
GUERNSEY COUNTY COMMISSION CONFERENCE ROOM  
627 WHEELING AVENUE  
CAMBRIDGE, OHIO

My name is Aane Aaby. I am the Community Development Director for the City of Massillon, Ohio. I have been employed by the City of Massillon since 1973, when I was hired as the Project Coordinator for the City's Neighborhood Development Program or N.D.P. An N.D.P. was a type of categorical grant program administered by the U. S. Department of Housing and Urban Development (HUD), and was a type of limited purpose urban renewal program. It is with a sense of some irony that I report that on the very day I was hired by the City of Massillon in 1973, then President Nixon had imposed a moratorium suspending all HUD categorical grant programs. So I had been hired to administer a program whose future funding was in limbo.

However, President Nixon, and later, President Ford, had a plan for local communities -- to return to them some of their tax dollars in the form of block grants, giving local communities the flexibility and discretion to use these dollars as they fit, provided these dollars were used wisely to achieve certain Federally mandated objectives, namely the provision of decent affordable housing, the creation of a suitable living environment, and the expansion of economic opportunity, all objectives primarily for the benefit of low and moderate income persons. Initially called the Better Communities Act, the program eventually passed Congress as the Housing and Community Development Act of 1974.

In 1975, I was appointed Assistant Planning Director for Massillon and given the responsibility for administering the City's Hold Harmless CDBG Entitlement. Massillon was designated as a Hold Harmless community because, although we were not large enough at the time to qualify as an entitlement grantee, we had previously received NDP and Open Space categorical grants from HUD, and were allocated CDBG funds to maintain the continuity of our efforts.

In 1985, Massillon was officially designated by HUD as an entitlement community under the CDBG Program, and in 1988 I was named Community Development Director for the City of Massillon, a position I still hold.

However, I am also appearing before this Subcommittee as a representative of another organization. I am currently the President of the Ohio Conference of Community Development (OCCD), a 165 member organization of local government community development officials. OCCD has a broad membership representing the broad spectrum of communities in Ohio -- from large urban areas such as Cleveland, Columbus, and Cincinnati, to some of our most rural villages and counties. Four times a year, our membership gathers for a day and a half to meet with our HUD and Ohio Department of

Development representatives, to learn about the newest initiatives at the Federal and State level, to hear presentations on topics of interest in the field, including best practices and award winning projects, and to receive training and instruction on important programmatic elements involving housing and community development issues. We are now in the process of instituting a state-wide training and certification program for community development officials. OCCD is an important organization for Ohio communities, and I am pleased to be able to serve the members as their current President.

So, I am here before the Subcommittee wearing two hats: I am representing the City of Massillon and I am representing the Ohio Conference of Community Development. But I am here with one purpose – to advocate for the restoration of full funding for the Community Development Block Grant Program.

The last 5 years have seen dramatic decreased in CDBG funding for Ohio Communities. In FY 2001, Massillon’s CDBG entitlement was \$956,000. For FY 2006, our CDBG grant will be \$749,597. This is a decrease of over \$200,000, or a 21% loss of funding over a 5 year period. FY 2006 will be especially difficult as our entitlement amount for this year alone was reduced by almost 11% from 2005 totals.

For all 43 Ohio entitlement communities, the total loss of CDBG funding over the 5 year period from 2001 is more than \$26 million dollars, \$12 million dollars in the last year alone. The State of Ohio is responsible for administering and allocating CDBG funding to Ohio’s small cities and non-Urban counties. During the 5 year period from 2001, the State of Ohio’s CDBG Program has lost over \$8 million in CDBG funding, with a \$5.5 million reduction in the last year.

And now we see that President Bush has proposed further cuts for FY 2007 effectively reducing funding for community development by another 27%, while also trying to “reform” CDBG by changing the formula for funding distribution and providing so-called “bonus” funds to certain other communities that achieve certain benchmarks. These cuts, if enacted would be devastating to Ohio communities. I have estimated that Ohio Entitlements would lose an additional \$30 million and the State of Ohio would lose another \$13 million dollars. If the budget is enacted as proposed, Massillon’s CDBG Program will suffer a total 42% loss of block grant funding from 2001 levels.

But how do funding reductions affect my community. How are Massillon’s programs being impacted? In Massillon, we use CDBG block grants to operate such programs as housing rehabilitation, code enforcement, neighborhood street improvements, demolition and clearance, and youth recreation. We also provide funding to a variety of local organizations, including:

- Massillon Main Street which provides exterior renovation and façade restoration grants to downtown commercial buildings.
- Walnut Hills Residents Association, a neighborhood-based organization designed to promote the revitalization of this low income area.

- Massillon Urban League (now Greater Stark County Urban League), which provides housing counseling services and teen pregnancy prevention classes.
- Stark County Community Services, which operates the Family Living Center homeless shelter in Massillon.
- Domestic Violence Project, which operates a domestic violence shelter in Massillon.
- West Medical Clinic, which provides free health services for low income uninsured households.
- West Stark Family Services, which provides homemaker services to elderly and handicapped households, enabling such residents to remain their homes.
- YMCA of Massillon which helps pay for child care services for families in crisis.
- Massillon Commission to Advance Literacy, which provides adult literacy training.
- Faith in Action of Western Stark County, a faith based organization which provides caregiver services to the frail elderly.
- Lighthouse Visions, which provides life skills education classes for foster children.

Reductions in funding inevitably lead to loss of services. Every \$5,000 reduction for housing rehabilitation means one less home repair project assisting a single parent household or elderly homeowner. Every \$5,000 reduction for demolition and clearance activities means that one less vacant dilapidated structure can be torn down resulting in the continuation of blight in low income neighborhoods.

Reductions in funding inevitably mean the loss of funding to local organizations for their programs. This means less funding for homeless shelters, domestic violence shelters, free medical clinics, housing counseling, child care, and elderly services.

The City does not put together its CDBG Program in any sort of arbitrary or capricious fashion. We have put a lot of time and effort in the preparation of a 5-Year Plan called the Consolidated Plan for Community Improvement. The Consolidated Plan provides and in-depth analysis of the City's housing, homeless, and community development needs and establishes objectives to be achieved. It puts forth a strategic plan to achieve its identified housing and community development objectives. After all that, an annual Action Plan is prepared each year, allocating our CDBG entitlement to specific projects and activities designed to implement the strategic plan.

All of this planning is done through a citizen participation process designed to provide input from local groups and organizations. These steep funding reductions, both real and proposed, which we are facing, are causing a number of problems locally. Loss of funding means fewer activities, less funding or no funding for local organizations. We identify all these housing, homeless, and community development needs in our Consolidated Plan, then we are denied the funding needed to make meaningful progress in addressing these problems. We ask for community input from local organizations on one hand, then are forced to offer only limited, or maybe even no funding, for their programs. The proposed 27% funding reduction for FY 2007 will, in all likelihood, if enacted, mean the end of funding to any local organizations in Massillon. Loss of such funding will definitely impact the quality of services available to serve the neediest of Massillon residents – those elderly and single parent households living in substandard housing, those families in crisis facing homelessness, in need of child care, or in need of medical services, those elderly in need of homemaker and caregiver services.

Cities like Massillon need these community development dollars. The activities provided with these funds cannot be carried out with general fund dollars. The City has no local funding for housing rehabilitation, home repair assistance, or for local public services. Economic downturns have strapped City budgets – making it extremely difficult to provide for such basic City services as police and fire protection, pothole repair, snow removal, and the like. CDBG is part of the implied pact between local and Federal governments, returning a portion of Federal tax dollars back to local communities, giving local governments the flexibility to use these dollars as needed to meet real identified community needs, while still adhering to a Federally mandated framework of regulation and oversight. The institution of Performance Measurements is an important step in the ongoing process of monitoring and evaluation needed to better document the results and benefits from the expenditure of CDBG dollars.

Massive funding reductions will not reform CDBG, it will only destroy the program, signaling the Federal government's abandonment of local communities and the neediest populations within our communities, leaving local government lacking the very resources needed to help solve some of the nation's most difficult problems. And ultimately, that is really what's it all about. These are not just Massillon's problems. They are Cleveland's, Dayton's, Cambridge's, and Guernsey County's. Collectively, these are the nation's problems, and that is why we need a national program to address them. That is why we need a fully funded Community Development Block Grant Program. Thank you for your attention.

## ATTACHMENTS

TRUTH IN TESTIMONY DISCLOSURE FORM

RESUME OF AANE AABY

OHIO CDBG FUNDING – ESTIMATED IMPACT OF 2007 BUDGET CUTS  
(SPREADSHEET)

OHIO CDBG FUNDING ANALYSIS 2001 – 2006 (SPREADSHEET)

OHIO CDBG FUNDING ANALYSIS 2005 – 2006 (SPREADSHEET)

CITY OF MASSILLON CDBG PROGRAM – COMPARISON BETWEEN FY 2001  
AND FY 2005 FUNDING LEVELS BY PROGRAM ACTIVITY TYPE

CITY OF MASSILLON SUMMARY OF FY 2005 CDBG PROGRAM ACTIVITIES

CITY OF MASSILLON PROGRAM YEAR 2004 CONSOLIDATED ANNUAL  
PERFORMANCE AND EVALUATION REPORT – EXECUTIVE SUMMARY

United States House of Representatives  
Committee on Financial Services

**"TRUTH IN TESTIMONY" DISCLOSURE FORM**

Clause 2(g) of rule XI of the Rules of the House of Representatives and the Rules of the Committee on Financial Services require the disclosure of the following information. A copy of this form should be attached to your written testimony.

<b>1. Name</b>  Aane Aaby	<b>2. Organization or organizations you are representing</b>  Ohio Conference of Community Development, City of Massillon
<b>3. Business Address and telephone number</b> Community Development Department 151 Lincoln Way East Massillon, Ohio 44646 330-830-1721	
<b>4. Have you received any Federal grants or contracts (including any subgrants and subcontracts) since October 1, 2004 related to the subject on which you have been invited to testify?</b>	<b>5. Have any of the organizations you are representing received any Federal grants or contracts (including any subgrants and subcontracts) since October 1, 2004 related to the subject on which you have been invited to testify?</b>
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
<b>6. If you answered "yes" to either item 4 or 5, please list the source and amount of each grant or contract and indicate whether the recipient of such grant was you or the organization(s) you are representing. You may list additional grants or contracts on additional sheets.</b>	
OCCD - Training Grant from State of Ohio \$50,000 ( 2005) OCCD - Training Grant from State of Ohio \$50,000 (2006) City of Massillon - FY 2005 CDBG Entitlement from HUD \$840,838	
<b>7. Signature:</b> 	

*Please attach a copy of this form to your written testimony.*

# **Aane Aaby**

---

## **Community Development Director City of Massillon, Ohio**

### **Contact Information**

Community Development Department  
Municipal Government Annex  
151 Lincoln Way East  
Massillon, OH 44646

Phone: 330-830-1721  
Fax: 330-830-1786  
Email: [aaaby@massillonohio.com](mailto:aaaby@massillonohio.com)

### **Positions Held**

1988 - Present

Community Development Director, City of Massillon  
Responsible for planning and administration of community development activities within the City of Massillon, including the Community Development Block Grant Program.

1975 - 1988

Assistant Planning Director, City of Massillon  
Responsible for administration of Community Development Block Grant Program activities for City of Massillon.

1973 - 1975

Project Coordinator, City of Massillon  
Responsible for administration of Neighborhood Development Program (NDP) for City of Massillon.

### **Education**

1971, Bachelor of Arts, Ohio State University

### **Organizations**

Ohio Conference of Community Development (Current President)  
Stark County Regional Planning Commission  
Massillon Public Library Board of Trustees  
Stark County Interagency Council on Homelessness  
Massillon Senior Citizens Center Governing Board

## OHIO CDBG FUNDING - ESTIMATED IMPACT FY 2007 BUDGET CUTS

NAME	CDBG FY06	CDBG FY 07 at 27% Reduction	Estimated Gain (Loss) 2006-2007	CDBG FY01	Estimated Gain (Loss) 2001-2007	Change 2001-2007
AKRON	\$6,987,734	\$5,101,046	(\$1,886,688)	\$8,762,000	(\$3,660,954)	-41.78%
ALLIANCE	\$702,396	\$512,749	(\$189,647)	\$879,000	(\$366,251)	-41.67%
BARBERTON	\$765,214	\$558,606	(\$206,608)	\$965,000	(\$406,394)	-42.11%
BOWLING GREEN	\$312,699	\$228,270	(\$84,429)	\$430,000	(\$201,730)	-46.91%
CANTON	\$2,965,275	\$2,164,651	(\$800,624)	\$3,798,000	(\$1,633,349)	-43.01%
CINCINNATI	\$13,741,138	\$10,031,031	(\$3,710,107)	\$17,343,000	(\$7,311,969)	-42.16%
CLEVELAND	\$24,564,539	\$17,932,113	(\$6,632,426)	\$30,794,000	(\$12,861,887)	-41.77%
CLEVELAND HEIGHTS	\$1,773,674	\$1,294,782	(\$478,892)	\$1,991,000	(\$696,218)	-34.97%
COLUMBUS	\$6,638,811	\$4,846,332	(\$1,792,479)	\$8,864,000	(\$4,017,668)	-45.33%
CUYAHOGA FALLS	\$719,311	\$525,097	(\$194,214)	NA	#VALUE!	#VALUE!
DAYTON	\$6,501,915	\$4,746,398	(\$1,755,517)	\$8,496,000	(\$3,749,602)	-44.13%
EAST CLEVELAND	\$1,144,036	\$835,146	(\$308,890)	\$1,381,000	(\$545,854)	-39.53%
ELYRIA	\$671,358	\$490,091	(\$181,267)	\$768,000	(\$277,909)	-36.19%
EUCLID	\$1,057,300	\$771,829	(\$285,471)	\$1,297,000	(\$525,171)	-40.49%
FAIRBORN	\$272,753	\$199,110	(\$73,643)	\$454,000	(\$254,890)	-56.14%
HAMILTON CITY	\$1,537,798	\$1,122,593	(\$415,205)	\$1,905,000	(\$782,407)	-41.07%
KENT	\$310,537	\$226,692	(\$83,845)	\$443,000	(\$216,308)	-48.83%
KETTERING	\$540,899	\$394,856	(\$146,043)	\$547,000	(\$152,144)	-27.81%
LAKEWOOD	\$2,236,199	\$1,632,425	(\$603,774)	\$2,669,000	(\$1,036,575)	-38.84%
LANCASTER	\$579,364	\$422,936	(\$156,428)	\$675,000	(\$252,064)	-37.34%
LIMA	\$1,255,402	\$916,443	(\$338,959)	\$1,527,000	(\$610,557)	-39.98%
LORAIN	\$1,294,772	\$945,184	(\$349,588)	\$1,639,000	(\$693,816)	-42.33%
MANSFIELD	\$988,972	\$721,950	(\$267,022)	\$1,128,000	(\$406,050)	-36.00%
MARIETTA	\$450,554	\$328,904	(\$121,650)	\$546,000	(\$217,096)	-39.76%
MASSILLON	\$749,597	\$547,206	(\$202,391)	\$956,000	(\$408,794)	-42.76%
MENTOR	\$184,987	\$135,041	(\$49,946)	\$254,000	(\$118,959)	-46.83%
MIDDLETOWN	\$680,116	\$496,485	(\$183,631)	\$759,000	(\$262,515)	-34.59%
NEWARK	\$868,885	\$634,286	(\$234,599)	\$999,000	(\$364,714)	-36.51%
PARMA	\$968,451	\$706,969	(\$261,482)	\$1,107,000	(\$400,031)	-36.14%
SANDUSKY	\$826,607	\$603,423	(\$223,184)	NA	#VALUE!	#VALUE!
SPRINGFIELD	\$2,039,675	\$1,488,963	(\$550,712)	\$2,627,000	(\$1,138,037)	-43.32%
STEUBENVILLE	\$767,315	\$560,140	(\$207,175)	\$1,000,000	(\$439,860)	-43.99%
TOLEDO	\$8,107,607	\$5,918,553	(\$2,189,054)	\$10,087,000	(\$4,168,447)	-41.32%
WARREN	\$1,346,344	\$982,831	(\$363,513)	\$1,662,000	(\$679,169)	-40.86%
YOUNGSTOWN	\$4,141,938	\$3,023,615	(\$1,118,323)	\$5,713,000	(\$2,689,385)	-47.07%
BUTLER COUNTY	\$1,183,266	\$863,784	(\$319,482)	\$1,498,000	(\$634,216)	-42.34%
CUYAHOGA COUNTY	\$3,581,613	\$2,614,577	(\$967,036)	\$3,716,000	(\$1,101,423)	-29.64%
FRANKLIN COUNTY	\$1,874,991	\$1,368,743	(\$506,248)	\$2,239,000	(\$870,257)	-38.87%
HAMILTON COUNTY	\$3,092,202	\$2,257,307	(\$834,895)	\$3,572,000	(\$1,314,693)	-36.81%
LAKE COUNTY	\$1,416,668	\$1,034,168	(\$382,500)	\$1,598,000	(\$563,832)	-35.28%
MONTGOMERY COUNTY	\$1,922,771	\$1,403,623	(\$519,148)	\$2,579,000	(\$1,175,377)	-45.57%
STARK COUNTY	\$1,473,375	\$1,075,564	(\$397,811)	\$1,723,000	(\$647,436)	-37.58%
SUMMIT COUNTY	\$1,062,122	\$775,349	(\$286,773)	\$1,742,000	(\$966,651)	-55.49%
OHIO STATE PROGRAM	\$48,995,436	\$35,766,668	(\$13,228,768)	\$57,266,000	(\$21,499,332)	-37.54%
ALL ENTITLEMENTS (except State)	\$114,301,180	\$83,439,861	(\$30,861,319)	141,132,000	(\$57,692,139)	-40.88%

## OHIO CDBG FUNDING 2001 - 2006

NAME	CDBG FY06	CDBG FY01	Gain (Loss) 2001-2006	CHANGE 2001-2006
AKRON	\$6,987,734	\$8,762,000	(\$1,774,266)	-20.25%
ALLIANCE	\$702,396	\$879,000	(\$176,604)	-20.09%
BARBERTON	\$765,214	\$965,000	(\$199,786)	-20.70%
BOWLING GREEN	\$312,699	\$430,000	(\$117,301)	-27.28%
CANTON	\$2,965,275	\$3,798,000	(\$832,725)	-21.93%
CINCINNATI	\$13,741,138	\$17,343,000	(\$3,601,862)	-20.77%
CLEVELAND	\$24,564,539	\$30,794,000	(\$6,229,461)	-20.23%
CLEVELAND HEIGHTS	\$1,773,674	\$1,991,000	(\$217,326)	-10.92%
COLUMBUS	\$6,638,811	\$8,864,000	(\$2,225,189)	-25.10%
CUYAHOGA FALLS	\$719,311	NA	#VALUE!	#VALUE!
DAYTON	\$6,501,915	\$8,496,000	(\$1,994,085)	-23.47%
EAST CLEVELAND	\$1,144,036	\$1,381,000	(\$236,964)	-17.16%
ELYRIA	\$671,358	\$768,000	(\$96,642)	-12.58%
EUCLID	\$1,057,300	\$1,297,000	(\$239,700)	-18.48%
FAIRBORN	\$272,753	\$454,000	(\$181,247)	-39.92%
HAMILTON CITY	\$1,537,798	\$1,905,000	(\$367,202)	-19.28%
KENT	\$310,537	\$443,000	(\$132,463)	-29.90%
KETTERING	\$540,899	\$547,000	(\$6,101)	-1.12%
LAKEWOOD	\$2,236,199	\$2,669,000	(\$432,801)	-16.22%
LANCASTER	\$579,364	\$675,000	(\$95,636)	-14.17%
LIMA	\$1,255,402	\$1,527,000	(\$271,598)	-17.79%
LORAIN	\$1,294,772	\$1,639,000	(\$344,228)	-21.00%
MANSFIELD	\$988,972	\$1,128,000	(\$139,028)	-12.33%
MARIETTA	\$450,554	\$546,000	(\$95,446)	-17.48%
<b>MASSILLON</b>	<b>\$749,597</b>	<b>\$956,000</b>	<b>(\$206,403)</b>	<b>-21.59%</b>
MENTOR	\$184,987	\$254,000	(\$69,013)	-27.17%
MIDDLETOWN	\$680,116	\$759,000	(\$78,884)	-10.39%
NEWARK	\$868,885	\$999,000	(\$130,115)	-13.02%
PARMA	\$968,451	\$1,107,000	(\$138,549)	-12.52%
SANDUSKY	\$826,607	NA	#VALUE!	#VALUE!
SPRINGFIELD	\$2,039,675	\$2,627,000	(\$587,325)	-22.36%
STEUBENVILLE	\$767,315	\$1,000,000	(\$232,685)	-23.27%
TOLEDO	\$8,107,607	\$10,087,000	(\$1,979,393)	-19.62%
WARREN	\$1,346,344	\$1,662,000	(\$315,656)	-18.99%
YOUNGSTOWN	\$4,141,938	\$5,713,000	(\$1,571,062)	-27.50%
BUTLER COUNTY	\$1,183,266	\$1,498,000	(\$314,734)	-21.01%
CUYAHOGA COUNTY	\$3,581,613	\$3,716,000	(\$134,387)	-3.62%
FRANKLIN COUNTY	\$1,874,991	\$2,239,000	(\$364,009)	-16.26%
HAMILTON COUNTY	\$3,092,202	\$3,572,000	(\$479,798)	-13.43%
LAKE COUNTY	\$1,416,668	\$1,598,000	(\$181,332)	-11.35%
MONTGOMERY COUNTY	\$1,922,771	\$2,579,000	(\$656,229)	-25.45%
STARK COUNTY	\$1,473,375	\$1,723,000	(\$249,625)	-14.49%
SUMMIT COUNTY	\$1,062,122	\$1,742,000	(\$679,878)	-39.03%
<b>OHIO STATE PROGRAM</b>	<b>\$48,995,436</b>	<b>\$57,266,000</b>	<b>(\$8,270,564)</b>	<b>-14.44%</b>
<b>ALL ENTITLEMENTS (except State)</b>	<b>\$114,301,180</b>	<b>\$141,132,000</b>	<b>(\$26,830,820)</b>	<b>-19.01%</b>

## OHIO CDBG FUNDING FY 2005 - 2006

NAME	CDBG FY06	CDBG FY05	Gain/(Loss) 2005-2006	CHANGE 2001-2006
AKRON	\$6,987,734	\$7,792,628	(\$804,894)	-10.33%
ALLIANCE	\$702,396	\$788,887	(\$86,491)	-10.96%
BARBERTON	\$765,214	\$850,420	(\$85,206)	-10.02%
BOWLING GREEN	\$312,699	\$348,289	(\$35,590)	-10.22%
CANTON	\$2,965,275	\$3,319,536	(\$354,261)	-10.67%
CINCINNATI	\$13,741,138	\$15,288,842	(\$1,547,704)	-10.12%
CLEVELAND	\$24,564,539	\$27,429,753	(\$2,865,214)	-10.45%
CLEVELAND HEIGHTS	\$1,773,674	\$1,968,638	(\$194,964)	-9.90%
COLUMBUS	\$6,638,811	\$7,397,066	(\$758,255)	-10.25%
CUYAHOGA FALLS	\$719,311	\$798,216	(\$78,905)	-9.89%
DAYTON	\$6,501,915	\$7,241,610	(\$739,695)	-10.21%
EAST CLEVELAND	\$1,144,036	\$1,270,112	(\$126,076)	-9.93%
ELYRIA	\$671,358	\$739,003	(\$67,645)	-9.15%
EUCLID	\$1,057,300	\$1,162,974	(\$105,674)	-9.09%
FAIRBORN	\$272,753	\$304,302	(\$31,549)	-10.37%
HAMILTON CITY	\$1,537,798	\$1,715,737	(\$177,939)	-10.37%
KENT	\$310,537	\$347,271	(\$36,734)	-10.58%
KETTERING	\$540,899	\$586,932	(\$46,033)	-7.84%
LAKEWOOD	\$2,236,199	\$2,481,510	(\$245,311)	-9.89%
LANCASTER	\$579,364	\$639,713	(\$60,349)	-9.43%
LIMA	\$1,255,402	\$1,377,090	(\$121,688)	-8.84%
LORAIN	\$1,294,772	\$1,435,486	(\$140,714)	-9.80%
MANSFIELD	\$988,972	\$1,092,875	(\$103,903)	-9.51%
MARIETTA	\$450,554	\$505,971	(\$55,417)	-10.95%
MASSILLON	\$749,597	\$840,838	(\$91,241)	-10.85%
MENTOR	\$184,987	\$203,616	(\$18,629)	-9.15%
MIDDLETOWN	\$680,116	\$746,331	(\$66,215)	-8.87%
NEWARK	\$868,885	\$963,737	(\$94,852)	-9.84%
PARMA	\$968,451	\$1,050,765	(\$82,314)	-7.83%
SANDUSKY	\$826,607	\$918,886	(\$92,279)	-10.04%
SPRINGFIELD	\$2,039,675	\$2,257,261	(\$217,586)	-9.64%
STEUBENVILLE	\$767,315	\$856,981	(\$89,666)	-10.46%
TOLEDO	\$8,107,607	\$8,941,501	(\$833,894)	-9.33%
WARREN	\$1,346,344	\$1,493,762	(\$147,418)	-9.87%
YOUNGSTOWN	\$4,141,938	\$4,613,575	(\$471,637)	-10.22%
BUTLER COUNTY	\$1,183,266	\$1,313,111	(\$129,845)	-9.89%
CUYAHOGA COUNTY	\$3,581,613	\$3,779,047	(\$197,434)	-5.22%
FRANKLIN COUNTY	\$1,874,991	\$2,094,477	(\$219,486)	-10.48%
HAMILTON COUNTY	\$3,092,202	\$3,119,388	(\$27,186)	-0.87%
LAKE COUNTY	\$1,416,668	\$1,584,721	(\$168,053)	-10.60%
MONTGOMERY COUNTY	\$1,922,771	\$2,146,788	(\$224,017)	-10.43%
STARK COUNTY	\$1,473,375	\$1,638,193	(\$164,818)	-10.06%
SUMMIT COUNTY	\$1,062,122	\$1,186,496	(\$124,374)	-10.48%
<b>OHIO STATE PROGRAM</b>	<b>\$48,995,436</b>	<b>\$54,560,938</b>	<b>(\$5,565,502)</b>	<b>-10.20%</b>
<b>ALL ENTITLEMENTS (except State)</b>	<b>\$114,301,180</b>	<b>\$126,632,335</b>	<b>(\$12,331,155)</b>	<b>-9.74%</b>

**City of Massillon CDBG Program  
Comparison Between FY 2001 and FY 2005 Funding Levels**

<i><b>Housing &amp; Community Development Activities</b></i>	<i><b>FY 2001</b></i>	<i><b>FY 2005</b></i>	<i><b>% Change 2001 - 2005</b></i>
Housing Activities	\$336,000	\$280,000	-16.7%
Public Improvements & Facilities Projects	\$100,000	\$175,000	75.0%
Walnut Hills Neighborhood Improvements	\$30,000	\$10,000	-66.7%
Downtown Renovation	\$100,000	\$62,000	-38.0%
Demolition & Clearance Activities	\$45,000	\$15,000	-66.7%
Youth Programs, including child care	\$69,000	\$22,250	-67.8%
Elderly Services	\$25,000	\$13,750	-45.0%
Housing Counseling Services	\$15,000	\$8,000	-46.7%
Health Care Services	\$13,000	\$10,000	-23.1%
Homeless Shelters	\$15,000	\$8,000	-46.7%
Domestic Violence Services	\$9,000	\$8,000	-11.1%
Adult Literacy Education	\$5,000	\$3,000	-40.0%
Drug Abuse Prevention	\$4,000	\$0	-100.0%
Section 108 Loan Payments	\$213,000	\$210,000	-1.4%
Fair Housing Services	\$33,000	\$30,000	-9.1%
Planning & Program Administration	\$163,000	\$105,000	-35.6%
<b>Massillon CDBG Program Totals</b>	<b>\$1,175,000</b>	<b>\$960,000</b>	<b>-18.3%</b>
<i><b>Program Year Funding Sources</b></i>	<i><b>FY 2001</b></i>	<i><b>FY 2005</b></i>	
CDBG Entitlement	\$956,000	\$840,838	
Re-Allocated Funds from Prior Years	\$195,000	\$87,162	
Estimated Program Income	\$24,000	\$32,000	
<b>Total FY Funding Sources</b>	<b>\$1,175,000</b>	<b>\$960,000</b>	

## **FY 2005 CDBG PROGRAM – SUMMARY OF PROPOSED ACTIVITIES**

The City of Massillon proposes to allocate FY 2005 Community Development Block Grant (CDBG) Program funds for the following project activities which will be undertaken during the Program Year Period - July 1, 2005 through June 30, 2006:

### **Housing and Neighborhood Improvement Projects**

#### Housing Rehabilitation Program \$215,000

The City will utilize CDBG funding to operate its own housing rehabilitation program, offering deferred payment loans up to \$25,000 to very low income homeowners for the repair and rehabilitation of their homes. The City will also provide emergency home repair assistance, providing up to \$5,000 in deferred payment loans, to assist very low income homeowners with needed repairs to correct emergency housing problems, such as electrical, heating, plumbing, or roof repairs. This program is designed to assist low income homeowners in maintaining their dwellings while also upgrading older neighborhoods through improvements to the City's existing housing stock, almost 40% of which was constructed prior to 1939.

#### Target Area Street Improvements \$100,000

The City will utilize CDBG funding for a street improvement program to reprofile and repave streets in designated low income residential neighborhoods. One of the City's main community development goals is to upgrade and improve its residential neighborhoods. For this reason, CDBG funds are being targeted to neighborhood improvement activities such as housing rehabilitation and homeownership assistance, code enforcement, demolition of buildings, public works and facilities, and assistance to neighborhood organizations.

#### Central Fire Station Paramedic Vehicle \$75,000

The City will utilize CDBG funds for the purchase of a new paramedic vehicle to be housed at the Central Fire Station, 273 Erie Street South. This vehicle is needed to provide improved public safety and emergency assistance for the lower income neighborhoods of Massillon. This project will meet the City's community development objective of neighborhood improvement through the provision of needed public facilities and services.

#### Housing Code Enforcement Program \$45,000

The City will utilize CDBG funds for housing code enforcement in low income neighborhoods. Code enforcement activities include initial housing inspections, reporting code violations to property owners, requiring repair of violations, and follow-up inspections to determine compliance with repair orders. CDBG funds will be used for code enforcement in older residential neighborhoods with a high predominance of rental units where such enforcement, together with public or private improvements, or other services to be provided, may be expected to arrest the decline of such areas.

Habitat for Humanity Housing Development \$20,000

The City will provide funding from HOME Program Income to the Massillon Chapter of Habitat for Humanity to assist in the construction and/or rehabilitation of homeowner housing for low income households. This program is designed to help increase the supply of affordable housing as well as increase homeownership opportunities for lower income families.

Demolition Program \$15,000

The City will utilize CDBG funding for the demolition and clearance of vacant and dilapidated structures that represent a health and safety hazard, as well as a blighting influence, within lower income neighborhoods. The removal of such structures will also provide sites for the construction of new infill housing needed to help stabilize and improve neighborhoods

Walnut Hills Residents Association \$10,000

The City will provide CDBG funding to the Walnut Hills Residents Association for public improvement projects designed to stabilize and revitalize this low income neighborhood. The City will closely with this organization in the planning and implementation of projects designed to improve and upgrade the Walnut Hills neighborhood.

**Central Business District Improvement Projects**

Massillon Main Street Program \$62,000

The City will provide CDBG funding to Massillon Main Street for its downtown rehabilitation program, offering grant assistance to downtown property owners for the exterior renovation of their buildings, including façade renovation and restoration, window and roof repairs, painting and awnings. This program is designed to help revitalize the downtown, maximizing the existing assets of the area while providing a positive and direct incentive for private investment.

**Public Service Activities**

City Youth Services Program \$15,000

The City will utilize CDBG funding for summer youth recreation programs to be provided at Shriver Park and at L.C. Jones Park, facilities that are located in lower income residential neighborhoods on the City's southeast side. The City's Park and Recreation Department will operate this program, which provides social and recreational services, as well as employment opportunities for low income youth.

Westark Family Services/Elderly Homemaker Program \$12,000

The City will provide CDBG funding to Westark Family Services for in-home elderly and handicapped homemaker services, including light housekeeping, laundry, marketing and errands, serving of meals, personal care and assistance. The program is designed to serve the City's elderly, frail elderly, and handicapped population, enabling them to remain living independently in the community, thus avoiding costly nursing home care.

Western Stark Medical Clinic \$10,000

The City will provide CDBG funding to the Western Stark Medical Clinic to assist in providing free medical and dental care and prescription services to low income, uninsured persons. The Clinic is located at 820 Amherst Road NE. The program is designed to improve access to health care for low income uninsured persons, providing free medical services and treatment so that their health problems do not become critical or chronic.

Family Living Center Homeless Shelter \$8,000

The City will provide CDBG funding to Community Services of Stark County to assist in the operation of the Family Living Center Homeless Shelter, located at 876 Amherst Road NE. The Family Living Center provides temporary shelter for up to three months to families and single women, including supportive services to enable residents to make the transition from homelessness to independent living. The objectives of the program are to provide shelter and other basic needs, strengthen individual and family life, and to provide a safe and caring environment, to help break the cycle of homelessness.

Domestic Violence Shelter \$8,000

The City will provide CDBG funding to the Domestic Violence Project, Inc., to assist in the operation of a domestic violence shelter in Massillon, providing short term emergency housing and supportive services for women and children who are victims of domestic violence. Supportive services include case management and counseling, transportation, parenting training and child care. Without safe shelter and supportive services, victims of domestic violence often remain trapped in ongoing cycles of abuse.

Massillon Urban League Housing Counseling Program \$8,000

The City will provide CDBG funding to the Massillon Urban League for housing counseling services, including mortgage default counseling, tenant/landlord counseling, emergency housing assistance, and rental referral services. The Massillon Urban League is a HUD certified housing counseling agency. The program is designed to provide low income households with needed housing supportive services.

Massillon Commission to Advance Literacy \$3,000

The City will provide CDBG funding to the Massillon Commission to Advance Literacy to assist its adult literacy education program, which serves as a catalyst for adult and family literacy efforts while helping to support the Adult Basic & Literacy Education (ABLE) Program). Services provided include public awareness and literacy training classes to improve basic reading and literacy skills. Literacy training help low income residents obtain the skills necessary for employment and economic self-sufficiency.

YWCA Child Development Center \$3,000

The City will provide CDBG funding to the YWCA of Massillon to assist in the operation of its preschool/child care program. Funds are used to subsidize the cost of daycare services for low income households. Child care centers are located at 876 Amherst Road NE and 301 Lincoln Way East. The program is designed to help strengthen the family unit, providing help with childcare costs and a quality child care environment for low-income families and families in crisis.

Massillon Urban League Teen Pregnancy Prevention Program \$2,500

The City will provide CDBG funding to the Massillon Urban League for an educational teen pregnancy prevention program targeted to middle school youth. The Postponing Sexual Involvement Program provides classroom interaction and is designed to counteract the pressures arising through peers, the media, and other influences. The goals of the program are to help young persons understand their rights in social relationships and to deal with pressure situations so that they can say “no” to sexual involvement.

Lighthouse Visions Basic Life Skills for Foster Children \$1,750

The City will provide CDBG funding to Lighthouse Visions for basic life skills education and training for foster children ages 8-15. The goal of the program is to provide instruction in etiquette, personal care and hygiene, assisting foster children, many of whom have had little or no training in these areas, in achieving standards of social behavior. The program is designed to instill elements of pride and accomplishment within such children, build character, reduce feelings of isolation and strengthen self-esteem.

Faith in Action Elderly Caregiver Program \$1,750

The City will provide CDBG funding to Faith in Action of Western Stark County for operation of an elderly caregiver program. The organization serves the ill, frail elderly, and disabled. The program is designed to help people maintain their independence through the provision of in-home services and assistance.

**Section 108 Loan Payment**

Canalview Center Section 108 Loan Payment \$210,000

The City will reserve CDBG funding for payment of principal and interest on its Section 108 Loan from HUD for the Canalview Center/Hampton Inn Development. Previously, the City borrowed \$2,250,000 from HUD under the Section 108 Loan Guarantee Program and loaned these funds to the developer of the Hampton Inn. Security for repayment of the Section 108 Loan is based on repayments from the developer, and ultimately, guaranteed by the CDBG Program itself (rather than by the full faith and credit of the City). CDBG funds would be used, if needed, to make the Section 108 payment and funds must be reserved for this purpose. Any developer loan payments made during the year will reduce the amount of block grant funding needed for Section 108 Loan Payments. These surplus funds can then be reprogrammed for other CDBG-eligible activities.

**Planning, Program Administration and Fair Housing**

Planning, and Program Administration \$110,000

The City will utilize block grant funds for administrative activities, including the overall management, coordination, reporting and record-keeping requirements of the CDBG Program. CDBG funds will also be used for planning activities, including economic development planning.

Fair Housing Program \$25,000

The City will utilize block grant funds for the provision of fair housing services and activities to improve and promote housing opportunities in the community, including education, outreach, monitoring and evaluation, as well as activities designed to address identified impediments to fair housing.

---

**TOTAL FY 2005 CDBG PROGRAM BUDGET** **\$960,000**

**FUNDING RESOURCES FOR FY 2005 CDBG PROGRAM**

FY 2005 CDBG Entitlement Grant \$840,838  
Re-allocated Funds 87,162  
CDBG Program Income 32,000

---

**TOTAL CDBG FUNDING RESOURCES** **\$960,000**

**CITY OF MASSILLON**

**Program Year 2004**

**Consolidated Annual Performance and  
Evaluation Report**

**Executive Summary**

***COMMUNITY DEVELOPMENT BLOCK GRANT  
PROGRAM ENTITLEMENT***

**PROGRAM YEAR PERIOD JULY 1, 2004 THROUGH JUNE 30, 2005**

Community Development Department  
Municipal Government Annex  
151 Lincoln Way East  
Massillon, Ohio 44646

**CITY OF MASSILLON**

**Introduction**

The City of Massillon is an entitlement community under the HUD Community Development Block Grant (CDBG) Program. Massillon has also joined with the City of Alliance and Stark County to form the Stark County HOME Consortium. As a member of the Consortium, the City has worked closely with these other local governments in the preparation of a Consolidated Plan for the Consortium. This plan provides a comprehensive overview of the area, identifying both housing and community development needs.

However, as an entitlement community, the City of Massillon is also responsible for preparing, submitting, and administering its CDBG funding which it receives directly from HUD. In accordance with Federal requirements, the City has prepared its own Non-Housing Community Development Plan and One Year Action Plan. The other required elements of the Consolidated Plan were prepared through the cooperative efforts of the Stark County HOME Consortium.

The Consolidated Annual Performance and Evaluation Report (hereinafter "CAPER") is intended to provide both citizens, as well as HUD, with a comprehensive and understandable report on the City's performance and accomplishments in undertaking activities under its Action Plan for Program Year 2004, for the period from July 1, 2004 through June 30, 2005.

**Summary of HUD Grants and Program Income for FY 2004**

IDIS- 004PR01

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
 OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT  
 INTEGRATED DISBURSEMENT AND INFORMATION SYSTEM  
 HUD GRANTS AND PROGRAM INCOME  
 MASSILLON, OH

DATE: 07-01-05  
 TIME: 09:16  
 PAGE: 1

PGM	FUND TYPE	GRANT NUMBER	AUTHORIZED AMOUNT	SUBALLOCATED AMOUNT	COMMITTED TO ACTIVITIES	NET DRAWN AMOUNT	AVAILABLE TO COMMIT	AVAILABLE TO DRAW
CDBG	EN	B-03-MC-390029	332,359.32	0.00	332,359.32	332,359.32	0.00	0.00
		B-04-MC-390029	889,000.00	0.00	762,651.00	504,100.98	126,349.00	384,899.02
			<u>1,221,359.32</u>	<u>0.00</u>	<u>1,095,010.32</u>	<u>836,460.30</u>	<u>126,349.00</u>	<u>384,899.02</u>
CDBG	PI	B-03-MC-390029	0.72	0.00	0.72	0.72	0.00	0.00
		B-04-MC-390029	119,004.72	0.00	112,362.13	112,362.13	6,642.59	6,642.59
			<u>119,005.44</u>	<u>0.00</u>	<u>112,362.85</u>	<u>112,362.85</u>	<u>6,642.59</u>	<u>6,642.59</u>
<b>GRANTEE TOTALS</b>			<b>1,340,364.76</b>	<b>0.00</b>	<b>1,207,373.17</b>	<b>948,823.15</b>	<b>132,991.59</b>	<b>391,541.61</b>

## Summary of CDBG Activities and Expenditures

The housing and community development activities undertaken by the City of Massillon during Program Year 2004 can be summarized as follows:

Activity	CDBG Funds Committed	PY 2004 CDBG Expenditures	Project Balance
Massillon Housing Rehabilitation	\$252,751.73	\$250,056.17	\$2,695.56
Target Area Street Improvements	\$217,029.98	\$37,619.14	\$179,410.84
Section 108 Loan Payment	\$183,254.35	\$183,254.35	\$0.00
Massillon Main Street	\$125,272.20	\$79,754.16	\$45,518.04
CDBG Administration	\$110,292.86	\$110,069.72	\$223.14
Planning Activities	\$48,220.24	\$48,220.24	\$0.00
Housing Code Enforcement	\$42,500.00	\$41,740.22	\$759.78
Demolition Program	\$37,849.36	\$36,787.30	\$1,062.06
Fair Housing Program	\$30,000.00	\$29,981.47	\$18.53
Massillon Summer Youth Program	\$25,000.00	\$22,356.50	\$2,643.50
Habitat for Humanity Housing	\$22,543.81	\$12,887.06	\$9,656.75
Elderly Homemaker Program	\$18,193.25	\$16,943.25	\$1,250.00
Domestic Violence Shelter	\$12,154.00	\$9,654.00	\$2,500.00
Western Stark Medical Clinic	\$12,000.00	\$12,000.00	\$0.00
Housing Counseling Program	\$10,000.00	\$10,000.00	\$0.00
Family Living Center Operating	\$10,000.00	\$10,000.00	\$0.00
Walnut Hills Park Improvements	\$9,950.94	\$9,950.94	\$0.00
Make-A-Way Center	\$9,000.00	\$0.00	\$9,000.00
Tri-County Community Partnership Housing	\$5,384.73	\$5,384.73	\$0.00
Neighborhood Partnership Program	\$4,775.00	\$4,478.50	\$296.50
Youth Center Renovation	\$4,625.50	\$4,625.50	\$0.00
YWCA Child Development Center	\$4,000.00	\$2,000.00	\$2,000.00
Adult Literacy Education	\$4,000.00	\$4,000.00	\$0.00
Teen Pregnancy Prevention Program	\$3,000.00	\$3,000.00	\$0.00
Faith in Action Elderly Caregiver Program	\$2,000.00	\$2,000.00	\$0.00
Lighthouse Visions Foster Care Program	\$2,000.00	\$2,000.00	\$0.00
Walnut Hills Housing Program	\$1,515.32	\$0.00	\$1,515.32
Drug Abuse Community Awareness	\$59.90	\$59.90	\$0.00
Charm Neighborhood Improvements	\$0.00	\$0.00	\$0.00
Uncommitted Funds	\$132,991.59	\$0.00	\$132,991.59
<b>PY 2004 CDBG Program Totals</b>	<b>\$1,340,364.76</b>	<b>\$948,823.15</b>	<b>\$391,541.61</b>

***NEIGHBORHOOD IMPROVEMENT PROJECTS***

**Massillon Housing Assistance Programs** – The City of Massillon utilized CDBG funds from HUD and HOME funding through the Stark County HOME Consortium to provide housing rehabilitation, emergency home repair, and homebuyer assistance to low income households.

Program Accomplishments:

- 5 Housing Rehabilitation Projects
- 46 Emergency Home Repair Projects
- 11 Homebuyer Assistance Projects

**Target Area Street Improvements** – The City of Massillon utilized CDBG funding for street improvements within designated lower income residential neighborhoods.

Program Accomplishments:

Prior year street improvements were completed along Woodland Avenue SE, Chester Avenue SE, Wellman Avenue SE, and portions of 16<sup>th</sup> Street SE. Plans were prepared and contract award for improvements along 3<sup>rd</sup> Street SE, 16<sup>th</sup> Street SE, Beckman Avenue SE, and 10<sup>th</sup> Street SW.

**Housing Code Enforcement** – The City of Massillon utilized CDBG funding for code enforcement of rental housing units.

Program Accomplishments:

- 383 Rental Units Inspected
- 94 Rental Units brought into compliance with housing code.

**Demolition Program** – The City of Massillon utilized CDBG funding for the demolition and clearance of vacant, dilapidated structures that are blighting influences with residential neighborhoods.

Program Accomplishments:

- 7 Buildings Demolished

**Habitat for Humanity Housing Development** - CDBG funding was provided to the Massillon Chapter of Habitat for Humanity to assist in the construction of new housing units for low income homebuyers.

Program Accomplishments

- 2 Dwelling Units under construction

**Walnut Hills Neighborhood Park Improvements** – The City of Massillon utilized CDBG funding to work with the Walnut Hills Residents Association neighborhood improvements .

Program Accomplishments:

Picnic tables and paving at L.C. Jones Park.

**Make-A-Way Center Roof Repair** – CDBG funding provided to Make-A-Way, Inc., for roof repairs to their social service facility at 3<sup>rd</sup> Street and Oak Avenue SE.

Program Accomplishments:

Project Underway.

**Neighborhood Partnership Program** – CDBG funding provided to the Community Health Foundation to provide grants to neighborhood organizations for improvement activities.

Program Accomplishments:

Walnut Hills Residents Association – Neighborhood Cleanup  
Wellman Association – Streetscape Improvements

**Tri-County Community Partnership Corporation** – CDBG funding provided to this organization to assist in the construction of new housing units on Forest Avenue SE, adjacent to the Walnut Hills neighborhood.

Program Accomplishments

2 Owner-occupied dwellings completed.

**CHARM Area Improvements** – The City of Massillon is working with the Central Historic Area Residents of Massillon organization to develop a neighborhood improvement project utilizing previously allocated CDBG funding from prior program years.

Program Accomplishments:

Project continues in planning stage.

***DOWNTOWN IMPROVEMENT PROJECTS***

**Massillon Main Street** – CDBG funding to Massillon Main Street to provide grants for the exterior renovation of commercial buildings in the core area of downtown.

Program Accomplishments:

19 buildings provided renovation assistance.

***PUBLIC SERVICE ACTIVITIES***

**Massillon Youth Recreation Program** – The City of Massillon utilized CDBG funding for summer youth recreation programs at Shriver Park, L.C. Jones Park, Kiwanis Park, and Oak Knolls Park.

Program Accomplishments:  
150 youth served.

**Elderly Homemaker Program** – CDBG funding provided to Westark Family Services for in-home services to elderly and handicapped residents.

Program Accomplishments:  
56 households assisted

**Domestic Violence Shelter** – CDBG funding provided to the Domestic Violence Project Inc. to assist in operations of the Massillon domestic violence shelter.

Program Accomplishments:  
119 persons assisted.

**Western Stark Medical Clinic** – CDBG funding to the clinic, which provides free medical services to low income, uninsured persons.

Program Accomplishments:  
433 persons assisted.

**Housing Counseling Program** – CDBG funding to the Massillon Urban League which provided housing counseling, emergency housing assistance, and rental referral services.

Program Accomplishments:  
205 persons assisted.

**Family Living Center** – CDBG funding provided to Community Services of Stark County to assist in operations at the Family Living Center homeless shelter.

Program Accomplishments:  
181 homeless persons assisted

**YWCA Child Development Center** – CDBG provided to the Massillon YWCA to help subsidize the cost of day care services for low income, “at risk” families.

Program Accomplishments:  
38 persons assisted

**Adult Literacy Education** – CDBG funding provided to the Massillon Commission to Advance Literacy to assist in the provision of adult literacy training services.

Program Accomplishments:

262 persons assisted

**Teen Pregnancy Prevention Program** – CDBG funding to the Massillon Urban League to help provide teen pregnancy prevention education to local youth

Program Accomplishments:

250 persons served.

**Faith in Action Elderly Caregiver Program** – CDBG funding to this faith-based organization providing caregiver assistance to elderly, frail elderly, and disabled persons.

Program Accomplishments:

125 persons assisted

**Lighthouse Visions Life Skills for Foster Children** – CDBG funding to Lighthouse Visions Inc. to provide basic life skills training for foster children ages 8-15.

Program Accomplishments:

15 youth served.

***PROGRAM ADMINISTRATION AND OTHER ACTIVITIES***

**CDBG Program Administration** - The City of Massillon utilized CDBG funding for the planning, administration, and overall management of the CDBG Program.

**Fair Housing Program** – The City of Massillon utilized CDBG funding for the provision of fair housing services.

**Section 108 Loan Repayment** – The City of Massillon utilized CDBG funding for the payment of principal and interest on its Section 108 Loan for the Canalview Center/Hampton Inn Project.

CDBG FINANCIAL SUMMARY FOR PROGRAM YEAR 2004  
 07-01-2004 TO 06-30-2005  
 MASSILLON, OH

**PART I: SUMMARY OF CDBG RESOURCES**

01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	332,360.04
02 ENTITLEMENT GRANT	889,000.00
03 SURPLUS URBAN RENEWAL	0
04 SECTION 108 GUARANTEED LOAN FUNDS	0
05 CURRENT YEAR PROGRAM INCOME	119,004.72
06 RETURNS	0
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0
08 TOTAL AVAILABLE (SUM, LINES 01-07)	1,340,364.76

**PART II: SUMMARY OF CDBG EXPENDITURES**

09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	577,297.37
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	577,297.37
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	188,271.43
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	183,254.35
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	948,823.15
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	391,541.61

**PART III: LOWMOD BENEFIT THIS REPORTING PERIOD**

17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	481,529.21
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	481,529.21
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	83.41%

**LOW/MOD NEFIT FOR MULTI-YEAR CERTIFICATIONS**

23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY	PY	PY
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT CALCULATION			0
25 CUMULATIVE EXPENDITURES BENEFITING LOW/MOD PERSONS			0
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24)			0.00%

**PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS**

27 DISBURSED IN IDIS FOR PUBLIC SERVICES	94,013.65
28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	5,750.00
29 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	5,751.57
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	94,012.08
32 ENTITLEMENT GRANT	889,000.00
33 PRIOR YEAR PROGRAM INCOME	26,880.04
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	915,880.04
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	10.26%

**PART V: PLANNING AND ADMINISTRATION (PA) CAP**

37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	188,271.43
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	300
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	187,971.43
42 ENTITLEMENT GRANT	889,000.00
43 CURRENT YEAR PROGRAM INCOME	119,004.72
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	1,008,004.72
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	18.65%

## **GENERAL NARRATIVE QUESTIONS**

### **1. Assessment of One Year Goals and Objectives**

The City of Massillon's housing and community development strategy includes an assessment of the City's housing and homeless needs, public facilities, infrastructure improvements, public services, accessibility, historic preservation, economic development, and planning needs.

#### **Housing and Community Development Objectives and Priorities**

The City's housing and community development strategy has been developed in order to coordinate resources and address the national goals of the CDBG Program, including:

- The provision of decent housing that is affordable to low and very low income households.
- The provision of a suitable living environment, improving the safety and livability of neighborhoods, increasing access to quality facilities and services, improving housing opportunities, and revitalizing deteriorated neighborhoods.
- The expansion of economic opportunities, creating jobs that promote long term economic and social viability and that are accessible to low and very low income persons.

#### **Housing Priorities**

- Upgrade the existing housing stock through code enforcement, rehabilitation and redevelopment to meet the needs of existing homeowners and renters.
- Increase the supply of available and affordable housing for very low income owner and renter households, including assistance for first time home buyers.
- Increase the supply of suitable owner and renter housing to meet the needs of the elderly and other groups with special housing needs.

#### **Non-Housing Community Development Priorities**

- Neighborhood upgrading and improvement - Target the use of Federal resources to those neighborhoods where the majority of residents are low and very low income and where housing conditions are substandard, yet suitable for rehabilitation. Besides housing activities, funds are allocated for public facilities and infrastructure improvements; social, health, education, and recreation services; and youth programs.

- Central Business District Development - Undertake preservation and revitalization activities designed to maximize the existing assets of the downtown area while providing a positive and direct incentive for private investment.
- Economic Development - Establish a program to promote the retention and expansion of existing industry and business jobs, with an emphasis on the creation of new permanent jobs through the coordination of public investment with private development.

### **Community Development Needs**

The City of Massillon has identified its community development needs as follows:

- Housing rehabilitation and homeownership assistance programs to provide affordable housing and improve housing opportunities for low and very low income households.
- Public facility and public improvement projects to improve low income neighborhoods and the facilities serving low income residents of these areas.
- Economic development programs to create and retain jobs in the community, particularly to improve employment opportunities for low income persons.
- Public service activities to meet the social, economic, health, and educational needs of low income persons, including the homeless and those threatened with homelessness.

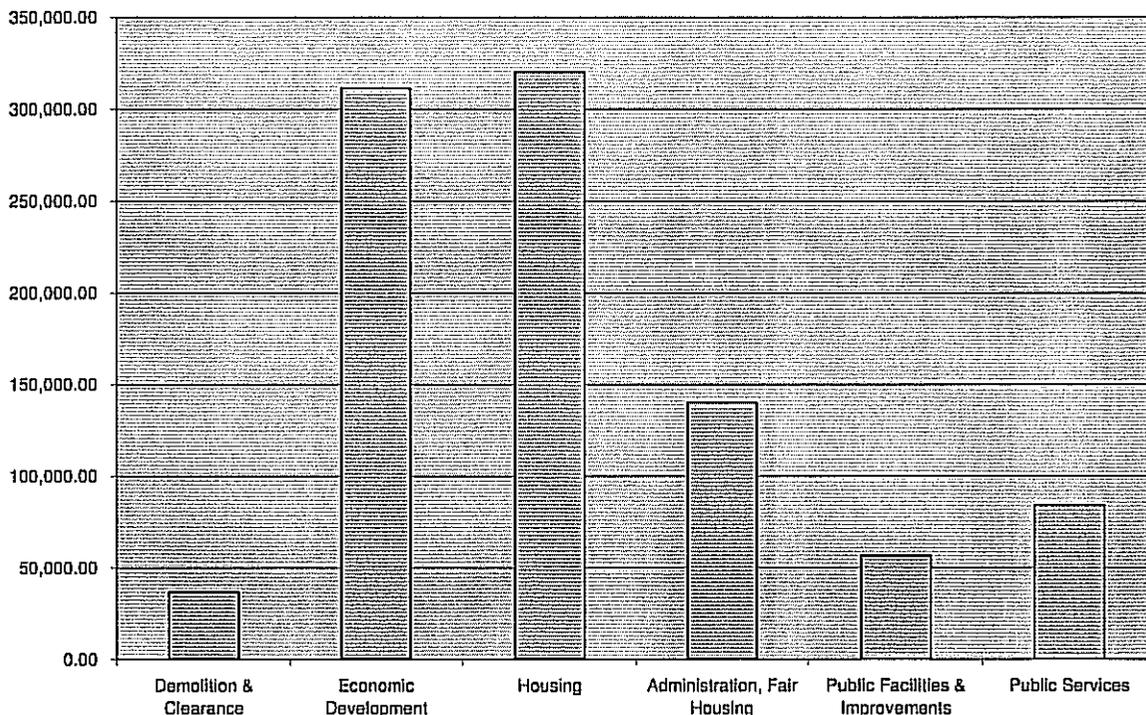
### **Analysis of CDBG Program Expenditures by Program Goals and Expenditures**

The following charts describes how the activities undertaken by the City of Massillon during Program Year 2004 addressed Strategic Plan goals and objectives.

**Use of CDBG Funds by Community Development Objective**

<b>CD Goals and Objectives</b>	<b>City CDBG Expenditures</b>
<b><i>Priority Housing Needs</i></b>	<b>\$320,068.18</b>
Owner Housing Needs	\$268,327.96
Renter Housing Needs	\$41,740.22
Homeless Needs	\$10,000.00
<b><i>Public Facility &amp; Improvement Needs</i></b>	<b>\$56,674.08</b>
Street Improvements	\$37,619.14
Neighborhood Facilities	\$9,104.00
Park and Recreation Facilities	\$9,950.94
<b><i>Public Service Needs</i></b>	<b>\$84,013.65</b>
Youth Services	\$22,356.50
Senior Services	\$18,943.25
Housing Counseling	\$10,000.00
Health Services	\$15,000.00
Domestic Violence Shelters	\$9,654.00
Employment Training	\$4,000.00
Child Care Services	\$4,000.00
Substance Abuse Services	\$59.90
<b><i>Economic Development Needs</i></b>	<b>\$311,228.75</b>
Canalview Center Section 108 Loan	\$183,254.35
Commercial/Industrial Rehabilitation	\$79,754.16
Economic Development Planning	\$48,220.24
<b><i>Demolition and Clearance Activities</i></b>	<b>\$36,787.30</b>
Demolition of Vacant, Dilapidated Structures	\$36,787.30
<b><i>Program Administration</i></b>	<b>\$140,051.19</b>
CDBG Program Administration	\$110,069.72
Fair Housing	\$29,981.47
<b>Total PY 2004 CDBG Program Expenditures</b>	<b>\$948,823.15</b>

FY 2004 CDBG Expenditures



As seen in the above chart, priority housing needs comprised 34% of the City of Massillon's CDBG expenditures for PY 2004. Funding to other general categories of programs – public facilities, public infrastructure, public services, and economic development comprised 51% of the City of Massillon's CDBG expenditures for PY 2004.

In addition, as described and documented in the Financial Summary Report, City CDBG expenditures in PY 2004 that benefited low and moderate income persons comprised 84% of applicable expenditures.

**Summary of Program Accomplishments**

Most of the City's FY 2004 Action Plan activities were directed to those areas of the City with high concentrations of low income and minority households. These neighborhoods primarily include the following census tract areas: 7137, 7138, 7141, 7142, 7143.01, 7143.02/BG 2, and 7144. Directing the majority of Federally funded activities to these areas insures that these activities benefit low and very low income households, as well as minority populations within the City. Other projects that have been identified as primarily City-wide in scope also serve the residents of these areas.

Under its FY 2004 Action Plan, the City of Massillon undertook a variety of activities designed to address under-served housing needs and address affordable housing issues. The City operates its own housing rehabilitation program, offering deferred

payment loans to very low income homeowners for the repair and rehabilitation of their homes. The City also operates an emergency home repair program to assist very low income homeowners with needed repairs to correct particular emergency housing problems, such as electrical, heating, plumbing, or roof repairs. The City also operated a housing code enforcement program, targeting rental units in low income neighborhoods.

The City also provided CDBG funds to a number of other housing organizations in an effort to provide a variety of housing assistance programs to the low income residents of the community. The City provides funding to Tri-County Community Partnership Corporation (formerly Neighborhood Housing Services of Massillon) a local non-profit organization of neighborhood residents, local lending institutions, and businesses that provides housing rehabilitation and homeownership assistance programs within a designated targeted neighborhood of the community. The City also assists the Massillon Chapter of Habitat for Humanity, which develops and constructs new affordable homeownership housing for low income households.

The City also utilized CDBG funding for public facilities and improvements within low income areas. For example, street repaving projects help to improve the public infrastructure in low income neighborhoods. In particular, the City worked with the Walnut Hills Residents Association to develop and carry out activities designed to improve this low income neighborhood. Projects that were undertaken in Walnut Hills during PY 2004 include improvements to neighborhood parks in the area. The City worked with the Massillon Community Health Foundation in the development of a neighborhood partnership program, providing training in the development of local neighborhood associations and then providing grant funds to these organizations for neighborhood improvement projects. Demolition and clearance of vacant and dilapidated buildings also help to remove blighting conditions and improve safety within low income areas.

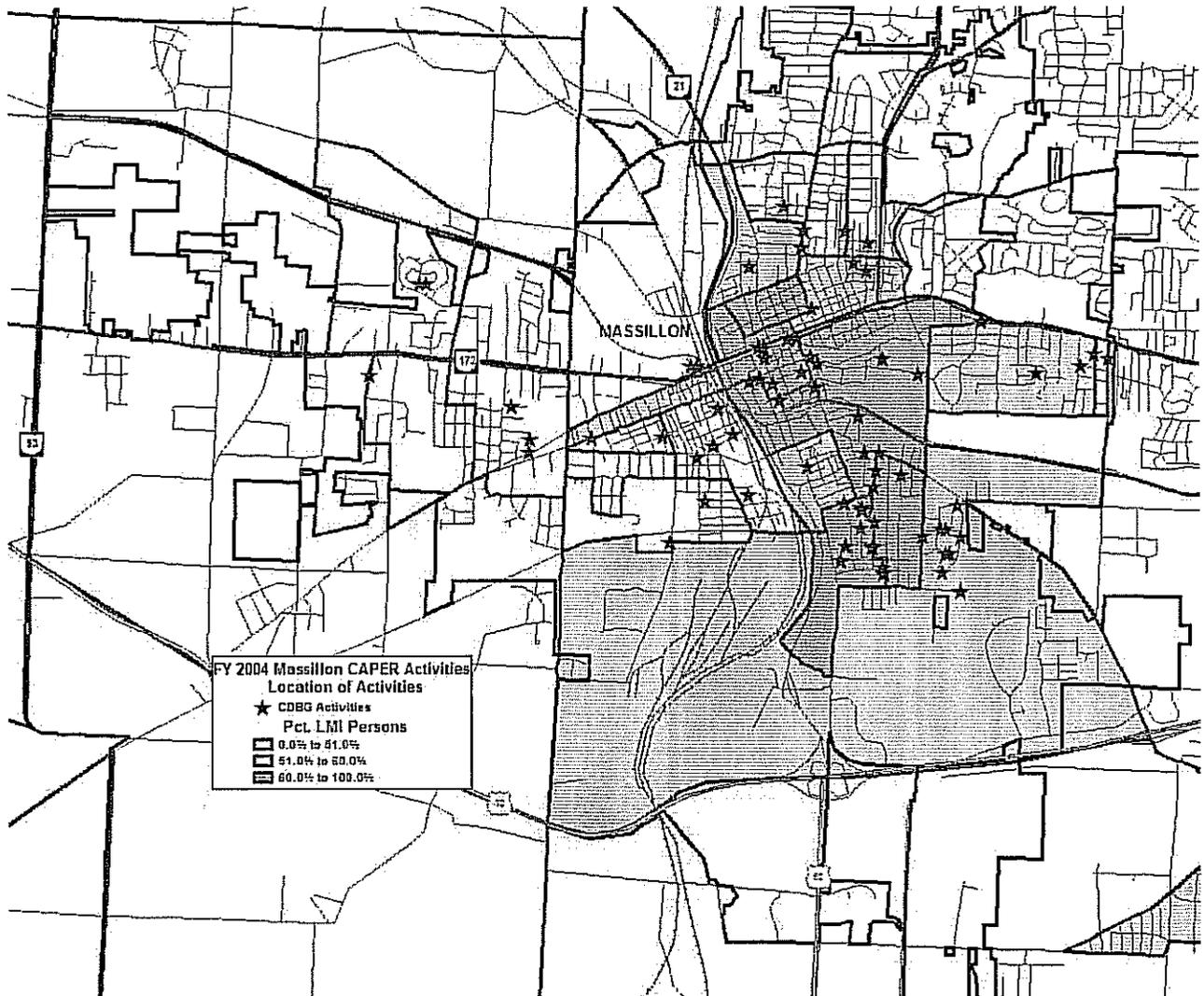
The City also provided CDBG funding to help renovate and improve other public facilities which serve low income residents. These facilities include Make-A-Way Center, which provides social and recreation programs and activities for persons with disabilities and the Joe Sparma Community Center.

The City also utilized CDBG funds for a variety of public service programs designed to meet the needs of low income persons in the community. Low income youth needs are served by the City Summer Youth Program and the Teen Pregnancy Prevention Program. Child Care Needs are served by the YWCA Child Development Centers and the Lighthouse Visions Foster Care Program. Elderly and handicapped needs are served by the Elderly Homemaker Program and the Faith in Action Elderly Caregiver Program. The West Stark Medical Clinic provides free medical care for low income persons. The Domestic Violence Project operates a women's shelter in Massillon. Adult Literacy Training Program provides needed educational services to assist low income persons with literacy problems. Homeless are served through the Family Living Center operated by Community Services of Stark County.

**Geographic Distribution of CDBG Expenditures**

In regards to the geographic distribution, the following tables, charts, and maps provide a graphic description of the distribution of CDBG funding by Census Tract. Also attached is a copy of IDIS Report C04PR23 Program Year 2004 Summary of Accomplishments.

These charts and maps document the City of Massillon’s contention that it has carried out its CDBG Program during PY 2004 so as to give maximum feasible priority to activities that benefit low and moderate income persons with a special emphasis on serving the priority housing needs of low and moderate income households.



Census Tract	PY 2004 CDBG Expenditures	Percent Low-Mod Income Persons
7114.01	\$326.10	48.50%
7114.02	\$0.00	0.00%
7135.01	\$0.00	20.90%
7135.02	\$108.70	32.20%
7136	\$37,375.01	34.00%
7137	\$12,501.16	54.00%
7138	\$93,971.56	95.40%
7139	\$20,573.79	51.40%
7140	\$33,087.02	42.00%
7141	\$62,074.86	46.80%
7142	\$183,143.68	66.50%
7143.01	\$51,056.48	60.50%
7143.02	\$24,309.82	34.60%
7144	\$52,471.79	59.20%
7146	\$0.00	0.00%
7147.01	\$6,297.40	29.70%
Other	\$371,525.78	46.90%
Totals	\$948,823.15	46.90%

PY 2004 CDBG Expenditures

